

THE PROVINCIAL COURT OF MANITOBA

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BETWEEN:)	Mr. M. Minuk
)	for the Crown
HER MAJESTY THE QUEEN,)	
)	R. Wolson, Q.C.
- and -)	for the Accused
)	
DEREK GRANT HARVEYMORDENZENK,)	
)	Sentence delivered
Accused.)	October 29, 2007

WYANT, C.P.J. (Orally)

At the outset, I want to address the family of Crystal Taman. I have spent countless hours since August the 22nd thinking about this case and during that time I have read and re-read and played over in my memory the words that you had to say to me in your victim impact statements and the emotion that those words were presented with. I have struggled to find something that I could say to you that would adequately express my feelings and heartfelt sympathy to you on your loss. But as you well know, there are no words that can do that. Unless someone has experienced the kind of loss and pain you have, no one could possibly imagine how devastating that would be; in an intellectual way, maybe; but in reality, we're all incapable of understanding and feeling the depth of emotion and the loss that you feel. In an instant, a lifetime of memories was lost; a future of what could have been was replaced with a memory of what has been and an eternal nightmare of what-ifs and whys. I recognize the enormous pain you still endure and the devastating impact on you

1 individually and on your family as a whole. It is so, so
2 sad.

3 Like so many other people, I wish I could wave a
4 magic wand and turn back time, but as you know, life is not
5 like that. You have no second chances here. Instead of a
6 life of hope and happiness and laughter, you live a life of
7 pain and anguish, of emptiness and grief. It is a tragedy
8 of enormous proportions to you and one that no sentence of
9 this court can ever heal.

10 In the end, I hope you will accept a very simple
11 and heartfelt "I'm sorry" from me for your loss of Crystal.
12 It is clear that she was deeply loved by so many and I hope
13 that those wonderful memories of her life and her
14 generosity and gentle spirit will sustain you and give you
15 comfort in the years to come.

16 I can say that this has been, as you can tell, a
17 difficult case for me to separate the emotional aspects
18 from the legal ones, but something that, I hope you
19 appreciate is what I must do, of course.

20 I also want to say to you that I recognize that
21 these legal proceedings have not been kind to any of you,
22 and for that I also apologize. It has been over two and a
23 half years since Crystal died and yet here we are still
24 dealing with the legal aftermath. By any standard, that is
25 a horrible length of time.

26 In saying this, I am attributing no blame to
27 anyone for that delay because I do not possess all the
28 facts to make a judgment on whether it is unreasonable or
29 not in a legal sense. I recognize that in the litigation
30 of cases sometimes exigencies prevent a speedy resolution,
31 but I think no one could argue that this delay is
32 exceptionally regrettable. I do now understand that part
33 of the delay resulted in Mr. Minuk having to request a re-
34 investigation by the Royal Canadian Mounted Police.

1 As well, I want to say to you that I recognize
2 that the manner in which this case has proceeded before me
3 for sentencing has created its own anguish for you. I
4 intend to comment on aspects of that in my decision this
5 afternoon.

6 I will now turn to comment on what I would
7 describe as "A Tale of Two Cases".

8 On August the 22nd, 2007, submissions were made
9 before me. In essence, Mr. Minuk and Mr. Wolson, both
10 respected members of the bar and very experienced counsel,
11 presented a factual basis for the plea by Mr. Zenk to one
12 count of dangerous driving that caused the death of Crystal
13 Taman and jointly recommended a disposition by way of a
14 conditional sentence.

15 In support of the joint position, I was given a
16 presentation of facts and justification that I thought
17 appeared to be carefully orchestrated. In saying that, I
18 do not mean to imply that orchestrating a presentation is
19 necessarily a bad thing to do, but rather, I comment that
20 way because it was clear to me, at that time anyway, that
21 the factual basis of the plea and the joint recommendation
22 had been carefully agreed to by both counsel. There was,
23 in reality, a paucity of facts given to the court
24 surrounding the circumstances of what happened on the
25 morning of February 25th, 2005. Words were carefully
26 chosen.

27 For example, Mr. Minuk, in describing the hours
28 prior to the accident and the activities of the accused
29 with his police comrades, used the phrase that there was,
30 "anecdotal historical evidence" of the consumption of
31 alcohol by Mr. Zenk. That phrase was carefully
32 articulated.

33 Counsel presented a joint list of authorities and
34 a joint recommendation for sentence. Both Mr. Minuk and

1 Mr. Wolson clearly stated that, based on their reading of
2 the case law and based on precedent, on these facts, a
3 conditional sentence of two years less one day should be
4 imposed. I was left with the clear evidentiary factual
5 basis that the guilty plea by Mr. Zenk to this charge was
6 based on a combination between the consumption of some
7 alcohol by the accused - that was the anecdotal historical
8 evidence of consumption that I referred to - along with an
9 accident which appears to be unexplained, where there was
10 no evidence of excessive speed or erratic driving, but an
11 accident where the accused, in the light of day, ignored
12 yellow warning lights and the red light at the intersection
13 where Crystal Taman's stationary car was situated and the
14 brake lights on her car and ploughed into her without
15 braking or slowing down at any point.

16 I confirmed that position with Mr. Minuk on
17 August 22nd and there was no submission from Mr. Wolson to
18 the contrary other than Mr. Wolson pointed out that
19 impairment of the accused was not a factor and that the
20 dangerous driving of the accused was due to inadvertence.
21 I accepted the fact that impairment was not an issue as the
22 accused had not pled guilty to an offence involving
23 impaired driving and no evidence of that was presented
24 before me. There was no direct comment from the defence
25 that disputed the Crown's set of facts that talked about
26 the historical and anecdotal evidence of the consumption of
27 alcohol. Mr. Wolson, in passing, simply said this was a
28 case where there was mention of alcohol consumption by the
29 Crown but no proof of it.

30 In all respects, this case was presented wrapped
31 up in a tight package with no dispute on the facts or the
32 sentence from either counsel, right down to the conditions
33 to be imposed. In fact, of significant note, was the fact
34 that one of the conditions counsel had agreed ought to be

1 imposed was that the accused attend, participate in and
2 complete a substance abuse assessment and treatment. Mr.
3 Minuk said that in both the Bazylewski case and the
4 Duchominsky case, where there was historical evidence,
5 anecdotal as it was, of alcohol consumption prior to
6 driving but impairment could not be proven, the courts in
7 those cases, much like this, imposed such a condition which
8 includes alcohol. This re-emphasized to me that alcohol
9 consumption was a factor in this case.

10 This case was presented to me by both counsel
11 that they were in complete agreement as to the facts and
12 the sentence. If counsel were disputing any fact relative
13 to the joint recommendation, there is an obligation to
14 notify the court. I received no such notification.

15 After the case was adjourned for my decision, I
16 wrote a letter to counsel telling them that I was
17 considering rejecting the joint recommendation on the basis
18 that Mr. Zenk was a police officer and therefore a higher
19 standard of conduct was expected from him.

20 Pursuant to many Manitoba Court of Appeal
21 decisions, most recently in R. v. Perron from 2007, I was
22 required to advise counsel of my discomfort and concerns
23 and to invite them to make submissions. The Court of
24 Appeal has been very clear that it is a reversible error
25 for a trial judge to reject a joint recommendation without
26 telling counsel of their concerns and allowing counsel to
27 make further submissions.

28 The purpose of those submissions is not simply a
29 formality to a preconceived decision. A trial judge must
30 always keep an open mind on a matter until those
31 submissions have had a full airing in court, and I made
32 that quite clear in my opening comments on September 12th.

33 What happened at the subsequent court hearing on
34 September 12th was very troubling to me. For the first

1 time in court, I heard that this joint recommendation was
2 made as a result of a plea bargain. Nowhere was the term
3 "plea bargain" mentioned to me in August.

4 Now, I recognize that for most lay people, this
5 discussion might be difficult to understand. Let me
6 explain:

7 The Manitoba Court of Appeal in many cases,
8 including R. v. Pashe, R. v. Sinclair and R. v. McKay, has
9 outlined the rules and guidelines that sentencing judges
10 must apply in assessing joint recommendations. Included in
11 those guidelines are the following:

12 That a sentencing judge should give a joint
13 recommendation very serious consideration and should only
14 depart from the joint submission when there are cogent
15 reasons for doing so.

16 In determining the cogent reasons, the sentencing
17 judge must take into account all of the circumstances of a
18 joint submission, including if the joint submission was
19 part of a plea bargain and whether there existed a quid pro
20 quo; whether there existed exigencies in the evidence; and
21 whether or not the sentence recommended is out of line with
22 similar cases.

23 So you see, though it is always open to a
24 sentencing judge to reject a joint recommendation, it is
25 clear that great weight must be given to such a
26 recommendation in all the circumstances, and most
27 especially in situations where the joint recommendation is
28 based on a plea bargain. Judges must be vigilant and
29 vigorous in their examination of joint recommendations
30 based on plea bargains.

31 Joint recommendations, though, are not always
32 based on a plea bargain. Often there is a meeting of the
33 mind between counsel where both recognize that the
34 evidentiary basis for a plea is justified and both agree

1 that the sentencing precedents call for a particular
2 sentence or range of sentence. That is a true joint
3 recommendation. However, in some cases, that joint
4 recommendation is based on a true plea bargain; in other
5 words, there is some difficulty with the case and both
6 sides are prepared to cut their losses, so to speak. The
7 accused is prepared to enter a plea to a certain charge or
8 set of charges and a certain sentence or range of sentence
9 is presented. In these cases, there is an exchange of
10 consideration, a quid pro quo.

11 Because the accused is giving up something
12 significant, perhaps a chance he would be found not guilty
13 at trial, the Court of Appeal has rightfully said that in
14 those cases a sentencing judge who intends to reject a
15 joint recommendation must only do so after the most
16 cautious and exhaustive of examinations. As well, a judge
17 should not depart from a joint recommendation simply
18 because he has an opinion that the sentence proposed would
19 not be enough.

20 Nowhere in the August submissions was the term
21 "plea bargain" used, yet it was front and centre in
22 September. This was a significant and material change in
23 the presentation of this case in court. I fully recognize
24 that a joint submission made by experienced counsel on the
25 basis of a true plea bargain should rarely be interfered
26 with. I recognize, as the Court of Appeal has said, that
27 individuals who give up certain rights should be able to
28 expect a relative degree of certainty in court. Yet, I am
29 left with the question as to why this was never mentioned.

30 If I had sentenced in August, it would have been
31 in ignorance of a material fact. The record will show my
32 displeasure at this material change in circumstances. This
33 was the first time I had heard that other charges facing
34 the accused had been stayed not because the accused had

1 pled guilty to dangerous driving causing death but because
2 the Crown was of the opinion there was no legal proof to
3 proceed with those charges. This was the first time I
4 heard the word "exigencies" in relation to the evidence the
5 Crown had available to it on the charge of dangerous
6 driving cause death. This was the first time I heard the
7 phrase "prosecution at risk".

8 Finally, although I had heard, in passing, from
9 Mr. Wolson in August of a prior adjournment in the case in
10 order for Mr. Minuk to refer the matter for further
11 investigation, this was the first time I was told the
12 details of a subsequent RCMP review of the scene
13 investigation and related investigated activity.

14 I will confess that I wondered why all of this
15 was not mentioned before. I can only conclude this was a
16 serious but inadvertent omission. However, the information
17 on this point substantially changed the picture for me. It
18 was critically important information but it should have
19 been presented in a complete form in August.

20 Further, I discovered that now the consumption of
21 alcohol by the accused was not an agreed fact in this case.
22 The record will show I was troubled by this. Mr. Wolson
23 explained that when he said impairment was not a factor in
24 the August hearing, he meant to say that any consumption of
25 alcohol was not a factor and could not be taken into
26 account in sentence. He agreed, in effect, that his words
27 were not as precise as they should have been but that his
28 position on this point was consistent.

29 We are all guilty, from time to time, of lack of
30 clarity. However, it is of utmost importance, we would all
31 agree, that in a court of law and in a criminal case,
32 clarity is critical. The result of a lack of clarity could
33 be a misunderstanding by a trier of fact that could give
34 rise to a wrong verdict or a wrong sentence. Words in the

1 courtroom are of utmost importance and, in this case, the
2 lack of clarity is significant.

3 While alcohol consumption does not mean the
4 accused was impaired, it is a factor, an aggravating
5 factor, in this case and an important factor in weighing
6 the appropriate sentence and then assessing the joint
7 recommendation.

8 So in these two important ways, the case in September
9 was disturbingly different to me. In the end, though, I
10 must accept what has now been presented and clarified.

11 I recognize as well that, in the minds of some,
12 the events of September the 12th might be viewed as a
13 zealous attempt to support a joint recommendation that was
14 in some jeopardy. While I reject that notion, it troubles
15 me to the extent that it reflects badly on the
16 administration of justice and can only serve to contribute
17 to undermine confidence in our system of justice and to
18 promote public cynicism.

19 So let us turn to that topic of what people
20 really believe happened the evening of February 24th and
21 the morning hours of February 25th, 2005, because I sense a
22 clear disconnect between the evidence before this court,
23 and therefore what I must sentence on, and what many in the
24 public may believe happened.

25 Mr. Zenk, judges do not leave their common sense
26 or their life experience at the door when they don their
27 robes. We are human beings like everyone else. So let me
28 tell you what many people really believe happened two and a
29 half years ago, not because it is something I can take into
30 account but because it is what is on the minds of many,
31 many people and why this case has attracted such emotion,
32 passion and controversy.

33 Simply put, Mr. Zenk, what many people believe is
34 that after work on February 24th, 2005, you went out

1 partying and drinking with your friends and police
2 colleagues; that you went to a bar until closing time and
3 then returned to the home of one of your friends where the
4 partying continued until the early morning hours when the
5 home owner went to bed but you didn't. You stayed up,
6 presumably with others.

7 We draw on our own experiences, Mr. Zenk, and for
8 many our experience may tell us that you partied and drank
9 the night away and then, just past 7:00 a.m., you got into
10 your vehicle to drive home, loaded, and ploughed into the
11 back of Crystal Taman's car, killing her.

12 But that is not the evidence before this court.
13 In fact, the case I heard is worlds apart from that.

14 I heard a case where a man worked a shift, was up
15 all night, drove home and for some inexplicable reason
16 failed to see warning lights or red lights in clear
17 daylight and drove into the back of a car. Maybe he was
18 tired and fell asleep. We don't know because he doesn't
19 remember. But it was described as a momentary lapse of
20 attention, something that could happen to any one of us and
21 perhaps has, without such tragic consequences.

22 Many in the public and many in this courtroom,
23 including, most importantly, Crystal's family, do not
24 understand why there is a difference between "what we all
25 know happened," and what has been heard in court. Why is
26 it that police officers, trained in the powers of
27 observation, seemingly had no relevant evidence to present
28 to the court as to the activities of Mr. Zenk during the
29 evening of February 24th and the early morning hours of
30 February 25th, 2005? Is it because, as Mr. Minuk says,
31 they were not really paying attention to the activities of
32 others and since Mr. Zenk was not really important in the
33 scheme of things there is every reason to believe they
34 wouldn't pay attention? Well, that is what we are asked to

1 accept, and there is no evidence upon which I can accept
2 anything else. But Mr. Zenk, you will understand if many
3 aren't suspicious and cynical about whether this lack of
4 information and evidence is more a matter of a "thin blue
5 line" where people stand together to protect one of their
6 own. Further, Mr. Zenk, we learn that there were problems
7 in the investigation of this matter by attending police.
8 You will understand if some people look upon that as
9 equally protective of a fellow officer.

10 Finally, Mr. Zenk, the only person who could
11 really tell us what happened that night is you. You do not
12 have to, of course, because you are cloaked with the right
13 to remain silent. But nonetheless, it seems you have a
14 memory loss not substantiated by any medical evidence
15 before this court. I accept that lack of memory, Mr. Zenk,
16 as I must. You will understand that some may view that as
17 more than convenient, hence the difference between "what we
18 all know happened," and the case in court is worlds apart.
19 It is little wonder that this lends itself, potentially, to
20 the "perfect storm" of cynicism and why many feel you are,
21 in the proverbial sense, "getting away with murder". It is
22 then little wonder why many in the public believe you need
23 to be severely punished for this offence. They want their
24 pound of flesh. They want to hear the clanking of the cell
25 door.

26 But let me make it absolutely clear, Mr. Zenk,
27 those factors are not something this court or any court can
28 entertain in deciding a fit and appropriate sentence. To
29 do so would corrupt the very foundations of our justice
30 system and plunge our system into chaos. So it does not
31 matter what we think happened, what we must do is only
32 sentence or decide cases on the evidence before us. If we
33 were to substitute our opinions or the opinions of others
34 for proof and evidence, we would surely undermine

1 fundamentally our system of justice. For to replace our
2 feelings or opinions for facts would mean that any citizen
3 could be the subject of arbitrary justice, of decisions
4 based, not on evidence and proof, but on innuendo and
5 personal biases.

6 So it is then, in this case, Mr. Zenk, as with
7 all others, I must sentence you on the evidence before me,
8 and let's review that evidence again.

9 As I earlier indicated, the evidence on August
10 22nd was that Mr. Zenk's plea was based on anecdotal
11 historical evidence of the consumption of alcohol along
12 with the facts of an accident whereby Mr. Zenk, driving at
13 a normal speed, ignored all sorts of clear warning lights
14 and signs and, on a normal day, drove his vehicle into the
15 back of Mrs. Taman's car at just past 7:00 a.m. The
16 combination of those factors I was told justified the plea.
17 Yet on September the 12th, the consumption of alcohol part
18 of those facts was disputed as I described.

19 What is the effect of this? Simply put, and this
20 is critical for people to understand, where there is a
21 difference in the facts presented, a sentencing judge must,
22 and I repeat, must accept the version offered by the
23 accused in the absence of proof of the facts by the
24 prosecution. There is no discretion here.

25 In other words, when Mr. Wolson says, "my client
26 does not agree" that there was any alcohol consumption by
27 him or that alcohol consumption is not an agreed fact, I
28 must accept that unless Mr. Minuk presents me with
29 evidence.

30 You will recall that I asked Mr. Minuk if he was
31 calling evidence on this point, and after a recess he
32 indicated he was not. It was, in fact, Mr. Minuk who
33 quoted the case of R. v. Gardiner, which supports the
34 proposition that the Crown has the burden of proof of

1 disputed facts throughout the conduct of a case.
2 Therefore, I must accept that the factual basis for the
3 plea of guilty to dangerous driving cause death does not
4 include the consumption of alcohol, a fact that in my view
5 is substantially different to the case presented to me upon
6 which I recalled counsel on September the 12th.

7 Mr. Wolson, in fact, describes his client's
8 involvement and the basis of the plea as not keeping a
9 proper lookout, and the Crown accepts those circumstances
10 as appropriate to justify the plea.

11 This leads to the question as to why Mr. Minuk
12 chose not to call evidence on this point, the point of the
13 consumption of alcohol. Let me be clear, he is not obliged
14 to call evidence. What Mr. Minuk chose to do is not wrong
15 in any legal sense and is common practice, and my comments
16 on this issue are not intended to be critical of the
17 decision of Mr. Minuk not to call evidence on the disputed
18 facts. Oftentimes, I recognize that these types of issues
19 themselves become part of the plea bargain on facts that
20 take place in discussions between counsel. Counsel find
21 they have a dispute on a fact but no evidence will be
22 called on the disputed fact.

23 But, it raises a significant issue.

24 From this court's perspective, the consumption of
25 alcohol in this case is or could be a significant fact, and
26 I think it is a significant fact from the family's
27 perspective and from the public perspective, as well. It
28 is clearly an aggravating fact in the circumstances, even
29 in the absence of proof of impairment.

30 I wonder, then, why the consumption of alcohol
31 was mentioned at all if it was known it was a fact to be
32 disputed yet couldn't be or wouldn't be proven? You see, I
33 recognize that disputes as to facts go on daily in
34 sentencings in this province and throughout the country.

1 In most cases, evidence is not called, either because in a
2 practical sense it would not make any difference to the
3 sentence but also because the factual dispute may not be,
4 in the scheme of things, something that counsel feels is so
5 important enough that they have to go to battle over it.
6 But it seems to me, practically speaking and related to the
7 issue of public confidence and understanding, that there
8 should come a time when the old adage "put up or shut up"
9 should be used.

10 Clearly, in this case the consumption of alcohol
11 is a significant fact, everyone knows that, so why would it
12 be mentioned if the prosecution were not prepared to prove
13 it? There may be good reasons but they have not been made
14 clear to me. If there were police officers who witnessed
15 Mr. Zenk consuming alcohol, why were they not called to the
16 stand?

17 In some cases there may be good reason for
18 counsel to seriously consider whether it is better to
19 simply refrain from articulating a fact when they know it
20 is in dispute and won't be proven, or be prepared to call
21 the evidence where the dispute exists and let the trier of
22 fact make the evidentiary determination. There may be
23 cases, and this is one of them, that may almost compel the
24 Crown to call its evidence in proof of a material fact in
25 dispute, and if it does not have the evidence to call, then
26 not to have mentioned the fact at all or to at least have
27 addressed the issue of why no evidence is being called. To
28 do otherwise can have the effect of undermining confidence
29 in the system and confusing the issues in the public, and
30 that is the potential here.

31 At some point there comes a practical obligation
32 to call evidence and provide full disclosure to the court.
33 But, let me finish with what I started: There was no
34 obligation to do so and, in making my comments, I am not

1 intending to be critical of Mr. Minuk in this regard. My
2 comments are made in the hope that in the future, in cases
3 such as these, prosecutors will consider the importance of
4 calling evidence on disputed facts that have significant
5 import to a sentencing.

6 All told, the presentation of this case in court
7 and the evidence I have or do not have upon which to pass
8 sentence has left me frustrated and disappointed.

9 The case, in fact, changed so materially to me in
10 September that the first thing I did was to go back and
11 review cases on dangerous driving to satisfy myself that
12 the essential elements were still present to justify such a
13 plea. You will recall I asked Mr. Minuk if he agreed that
14 such a basis still existed and he agreed that it did.
15 After careful review, I concluded that such a basis for the
16 plea still existed.

17 Although the description of the driving by Mr.
18 Zenk was described as a momentary lapse of attention, it
19 was clearly more than that. This was not a case where
20 someone, while driving a motor vehicle, momentarily took
21 their eyes off the road and an accident ensued. In this
22 case, the lapse was much more than momentary. It involved
23 Mr. Zenk missing clearly marked overhead yellow warning
24 lights and the clear evidence of vehicles stopped at a
25 clearly marked red light. That is dangerous driving
26 without question. Why he drove in this fashion we may
27 never know. It was only about five minutes from the time
28 he began to drive that morning. He may have fallen asleep.
29 We may never know.

30 However, in assessing the degree of
31 dangerousness, those facts fall clearly in the lower end of
32 what has been considered by the courts to be dangerous.
33 There is no impairment, there is no alcohol consumption,
34 there is no speed, there is no evidence of erratic driving.

1 There was inadvertence, more than momentary, but
2 inadvertence with tragic consequences.

3 On those facts, a properly informed public would
4 understand that perhaps there but for the grace of God go
5 many people. It does not make it right, it does not excuse
6 it, it does not decriminalize the behaviour, but those are
7 the facts upon which a sentence must be based. And on the
8 scale of cases of dangerous driving, these facts that I
9 have before me now fall much towards the lower end of that
10 range and scale.

11 Based on those facts, then, what is an
12 appropriate sentence?

13 Counsel have filed a number of cases and have
14 argued that a conditional sentence is appropriate based on
15 those authorities. I have reviewed all of those cases.
16 Based on the facts as I now have them and those precedents,
17 and based on the plea bargained joint recommendation, I
18 cannot disagree. I have concluded that it would be
19 inappropriate for me to deviate in these circumstances.

20 After carefully reviewing these cases and others,
21 based on the particular facts presented, a conditional
22 sentence is appropriate. Those facts also include, of
23 course, all of the comments made by counsel in justifying
24 the recommendation. Those include, not exhaustively, the
25 lack of prior record of the accused, his remorse, his
26 guilty plea and his loss of employment.

27 The Eckert case is clearly distinguishable in
28 this instance based on the prior and subsequent conduct of
29 that accused and his record. But as the Court of Appeal
30 said in Eckert, the facts do become all important and
31 critical. They can range in a continuum from a short
32 period of attention through to those that involve a
33 significant impairment while knowingly driving unsafe
34 vehicles and prolonged periods of driving at a high rate of

1 speed.

2 The case as presented here to me is, as I have
3 already indicated, towards the lower end of the range of
4 that continuum.

5 The case of R. v. Burfoot is not too dissimilar
6 to this case. In that case, the accused pled guilty to a
7 set of circumstances where he ended up on the wrong side of
8 a road and caused the death of a driver coming the other
9 way. In that case, there was no alcohol consumption, no
10 speeding, no erratic driving prior to the accident. It
11 appears that we may never know why the accident occurred;
12 that the accused perhaps fell asleep or was daydreaming.
13 An 18-month conditional sentence was imposed.

14 In R. v. MacKenzie, the accused entered a guilty
15 plea to dangerous driving cause death. There was no joint
16 recommendation. The Crown asked for a custodial sentence
17 of 18 months while the defence asked for a sentence of two
18 years less one day to be served conditionally in the
19 community. The facts were that Mr. MacKenzie admitted to
20 having several beer and was driving on Main Street in
21 Winnipeg in an erratic manner, squealing tires and passing
22 cars at a high rate of speed. The weather conditions were
23 poor: rain that later turned to snow. A passenger in his
24 car was killed. It was estimated Mr. MacKenzie's blood
25 alcohol content was between .07 and .10 at the time of the
26 accident. He had a prior record. There were certainly
27 facts in that case more aggravating than the ones that I
28 must accept here. Ultimately, though, a sentence of two
29 years less one day to be served conditionally in the
30 community was imposed in that case.

31 Under Section 742.1 of the Criminal Code, a court
32 can consider a conditional sentence where a person is
33 convicted of an offence except one punishable by a minimum
34 term of imprisonment and the court imposes a sentence of

1 less than two years, and is satisfied that serving a
2 sentence in the community would not endanger the safety of
3 the community and would be consistent with the fundamental
4 principles of sentencing as set out in Section 718 of the
5 Criminal Code. Those prerequisites are all met here.

6 It is also important to note the comments of the
7 Court of Appeal in many cases about conditional sentence
8 orders; included is the fact that conditional sentences are
9 sentences of imprisonment served in the community and the
10 Court of Appeal has noted that they are not to be viewed,
11 as such, as lenient sentences. There is no opportunity for
12 early release.

13 So, what is the effect of the fact that Mr. Zenk
14 was a police officer, albeit off duty at the time of the
15 accident? I raised that issue after the first hearing in
16 August. Counsel responded, in effect saying that his
17 status did not change the nature of the case and was a
18 factor taken into account in the recommendation. As well,
19 it was pointed out to me this offence did not take place
20 during duty.

21 I want to be clear. I believe that there is a
22 higher standard required of police officers, whether on or
23 off duty, and of all those who are officers of the court,
24 frankly, and to whom the public looks for maintenance of
25 law and order in our society. We must expect those who we
26 trust to enforce our laws will themselves be of the utmost
27 good character.

28 It is clear that there are a line of cases that
29 clearly suggest that duty belongs, and while I recognize
30 that most of those cases presented dealt with offences
31 committed on duty, I believe that that duty extends 24
32 hours a day, seven days a week. The powers of police
33 officers do not end with the end of their shift, so it is
34 that their duty and responsibility never end.

1 It is clear to me that this higher standard is
2 correctly articulated in the cases of R. v. Cusack, R. v.
3 Dosanjh, and R. v. Koopman, among many others, all of which
4 were cited at the hearing in September.

5 It does not necessarily mean that a police
6 officer convicted of a criminal offence will automatically
7 be subject to a more severe sentence but it is a factor
8 that a court must consider in all the circumstances. Does
9 that higher standard then change the nature of this case to
10 the extent that I should depart from the accepted sentences
11 and the joint recommendation?

12 Clearly, I initially felt this was something I
13 had to seriously consider and hence I called counsel back.
14 I was having real trouble with the joint recommendation
15 based on that fact and that fact alone to be sure.
16 However, upon lengthy reflection, I have to confess
17 agonizing reflection, I cannot find with certainty that
18 this higher standard changes the case for Mr. Zenk. And
19 let me be perfectly clear; I make that decision based on
20 what I consider the material change in facts presented to
21 me in September. A dangerous driving case based on
22 inadvertence, and in the absence of aggravating
23 circumstances like the consumption of alcohol and the other
24 factors already mentioned, and based, as I now know, on a
25 true plea bargain should not attract a jail sentence for
26 anyone, even one like Mr. Zenk who is subject to a higher
27 standard. I recognize that the law requires that any doubt
28 on an appropriate sentence must be exercised in favour of
29 the accused.

30 Mr. Zenk, despite the fact that you appear
31 sincerely remorseful for your actions and despite your
32 previous and subsequent good character and despite the
33 significant support you have from family and friends and
34 their outpouring of expression of support for your

1 generally good character, and despite the loss of your
2 chosen employment, make no mistake I have no sympathy for
3 you. You are the author of your own fate. I will impose a
4 sentence and you will be required to live by the letter of
5 that law and that sentence. But long after it is over, the
6 pain of your actions will remain with the Taman family and
7 those affected by Crystal's death, and your punishment will
8 be a life sentence because you will never be able to escape
9 the memory of what you did on the morning of February 25th,
10 2005.

11 Further, your actions brought shame on the
12 uniform you wore and to all those other women and men who
13 are sworn to protect us. Perhaps the publicity surrounding
14 this case will have the sobering effect of altering the
15 behaviour of others in the future. I hope so. And if so,
16 Crystal Taman's death will not be in vain.

17 Before concluding today, I want to make a few
18 additional comments.

19 I do want to recognize, in fairness to you, Mr.
20 Minuk, that you can only deal the cards from the hand that
21 was given to you. In other words, you can't make a silk
22 purse out of a sow's ear. Nonetheless, I remain extremely
23 frustrated by the lack of available information and
24 evidence surrounding the activities of Mr. Zenk in the
25 hours preceding this tragedy.

26 As well, I want to make a brief comment on the
27 issues related to the media coverage that both counsel
28 addressed in September. Much has been written about this
29 case and much information has been presented in the media,
30 information not before this court. The information is not
31 something I can take into account, and I would never, and
32 of course, could never take it into account in any fashion.
33 However, in fairness to the media, I want to say that some
34 of the public misunderstanding could have been avoided had

1 there been a clear articulation of the plea bargain in this
2 case and the reason for it at the first sentencing hearing
3 in August.

4 I recognize that there may be cases where it is
5 not in the interests of the administration of justice to
6 publicly air the basis for a plea bargain, for example,
7 where to disclose information may jeopardize an ongoing
8 investigation or where that information might be sensitive
9 or confidential, or where to disclose would threaten the
10 safety of individuals, affect the integrity of the case
11 before the court or the like.

12 However, if there is no compelling reason why a
13 thorough airing of the basis for a plea bargain cannot be
14 heard in court, then it should be done so and it should be
15 done so at the earliest opportunity. To do so would
16 contribute to public understanding and make the process in
17 court more transparent. It would also help to diminish the
18 opportunity for the kind of speculation that is bound to
19 occur in the absence of such an explanation. In short, the
20 more information the better.

21 Plea bargaining is a necessary part of the
22 criminal justice system. It recognizes the vagaries and
23 weaknesses inherent in some cases. However, there must be
24 rules and transparency in court when plea bargains are made
25 unless there are compelling reasons not to. Much of the
26 misunderstanding and anguish that has arisen in this case
27 could have been avoided, in my opinion, if on August 22nd,
28 2007 a full explanation of the plea bargain and the
29 exigencies of the evidence and the factual basis upon which
30 the plea was entered had been placed before the court for
31 all to see. Failure to do that contributed to
32 misunderstanding and speculation.

33 And finally, I think we would all have been well
34 served in this case by a written agreed statement of facts.

1 That, as well, would have prevented any misunderstanding in
2 the courtroom.

3 Mr. Zenk, would you please stand up.

4 In the circumstances as proposed to me in the
5 joint recommendation, I sentence you to a period of
6 imprisonment of two years less one day to be served
7 conditionally in the community. The conditions of that
8 conditional sentence are as follows and they mirror the
9 conditions that were presented to me as part of the joint
10 recommendation by counsel.

11 The statutory conditions are as follows:

12 That you keep the peace and be of good behaviour.

13 That you appear before the court when required to
14 do so by the court.

15 That you report within 48 hours of today to your
16 conditional sentence supervisor and report thereafter in
17 such manner and at such times as required by the
18 conditional sentence supervisor.

19 That you remain within the jurisdiction of this
20 court unless you obtain written permission from either the
21 court or your supervisor in advance.

22 That you notify the court or your supervisor in
23 advance of any change of name or address and promptly
24 notify the court and your supervisor of any change of
25 employment or occupation.

26 That you reside at an address to be provided at
27 the time that you sign the conditional sentence order and
28 that you not change that address without the written
29 consent of either the conditional sentence supervisor or
30 this court.

31 That you be bound by a curfew seven days a week
32 from 8:00 p.m. to 6:00 a.m. for the first 15 months of that
33 conditional sentence. The exceptions to that curfew are as
34 follows:

1 For the purpose of travelling to and from your
2 place of employment and home.

3 For the purpose of dropping your daughter at
4 daycare.

5 For the purpose of performing the community
6 sentence work order that I will order.

7 For travelling to and from the location, any
8 location for the purpose of performing the community
9 service work.

10 For the purpose of attendance at meetings with
11 your sentence supervisor.

12 Four hours per week as arranged in advance with
13 your sentence supervisor in order for you to attend to
14 personal needs, including medical and dental appointments
15 and any other special circumstances as approved in writing
16 in advance by your sentence supervisor.

17 Finally, any medical emergencies.

18 That you appear at the door of your residence and
19 answer the telephone in regard to any curfew check
20 conducted by your supervisor, any representative of
21 Manitoba Corrections, any representative of the Royal
22 Canadian Mounted Police, the Brandon Police Service, or any
23 other recognized police service.

24 That you abstain absolutely from the consumption
25 or possession of alcohol and the consumption and possession
26 of non-prescription drugs and other intoxicants.

27 That you perform 180 hours of community service
28 work within the first 18 months of this conditional
29 sentence order.

30 That you attend, participate in and complete a
31 substance abuse assessment and treatment as directed by
32 your supervisor.

33 That you keep a copy of your conditional sentence
34 order with you at all times when you are not at your

1 residence and that you produce it to any peace officer upon
2 request.

3 Mr. Wolson will have explained, no doubt, in his
4 discussions with you what a conditional sentence order
5 means. It is simply that. It is a sentence of
6 imprisonment in the community.

7 A breach of the conditional sentence order will
8 bring you back before the court and it is the practice in
9 this province that it brings you back before the judge that
10 sentenced you.

11 There are many remedies open to a judge if a
12 breach of a conditional sentence order is proven and, in
13 fact, proof that it did not occur lies on the offender. A
14 judge can continue the conditional sentence order, can
15 amend it or vary it, or can order that the person, if the
16 breach is proven, serve the remainder of the conditional
17 sentence order in a custodial facility. I say that only so
18 that you understand, Mr. Zenk, that any breach of these
19 orders will immediately bring you back, likely in custody,
20 before me at which time a determination would have to be
21 made if the breach were proven and, if it were proven, the
22 consequences to you could be significant, if you appreciate
23 that.

24 As well, Mr. Wolson, I'll leave this to you, that
25 you will take your client to sign the order forthwith at
26 the clerk of the court's office, and if you, Mr. Zenk, have
27 any questions with respect to that order and its
28 application, I suggest that you either ask them now, ask at
29 that time or consult your counsel. Do you understand that?

30 Finally, I am ordering that costs be ordered and
31 a contribution towards the victim of crime surcharge fund
32 as well be ordered. Mr. Wolson, 30 days to pay those
33 amounts?

34 MR. WOLSON: What is the amount, please?

1 THE COURT: Madam Clerk.
2 MR. WOLSON: Thirty days is, 30 days will be
3 fine.

4 THE COURT: Do you have any questions, Mr. Zenk?
5 Comments or questions from counsel?
6 Court is adjourned.

7
